

Brussels, 2.12.2025
C(2025) 8145 final

COMMISSION IMPLEMENTING DECISION

of 2.12.2025

amending Implementing Decision C(2022) 8993 on the financing of the components of the Thematic Facility under the Instrument for Financial Support for Border Management and Visa Policy and adoption of the work programme for the years 2023, 2024 and 2025 for actions implemented under direct and indirect management and the years 2023 to 2027 for actions implemented under shared management

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union¹, and in particular Article 110(1) thereof,

Having regard to Regulation (EU) 2021/1148 of the European Parliament and of the Council of 7 July 2021 establishing, as part of the Integrated Border Management Fund, the Instrument for Financial Support for Border Management and Visa Policy², and in particular Article 8(7) thereof,

Whereas:

- (1) On 12 December 2022, the Commission adopted Implementing Decision C(2022) 8993³ on the financing of the components of the Thematic Facility under the Integrated Border Management Fund, the Instrument for Financial Support for Border Management and Visa Policy ('BMVI'), and its work programme for the years 2023, 2024 and 2025.
- (2) On 8 May 2025, Implementing Decision C(2022) 8993 final was amended by Commission Implementing Decision C(2025) 2696⁴. That Implementing Decision provided for the allocation to the Thematic Facility of the remaining amount not allocated to the Member States, following the mid-term review. It also indicated that a specific action to support Member States in the implementation of the Pact on Migration and Asylum would have been launched. The duration of the Thematic Facility work programme was extended to include the years 2026 and 2027.

¹ OJ L, 2024/2509, 26.09.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>.

² OJ L 251, 15.7.2021, p. 48, ELI: <http://data.europa.eu/eli/reg/2021/1148/oj>.

³ Commission Implementing Decision C(2022) 8993 final of 12.12.2022 on the financing of the components of the Thematic Facility under the Integrated Border Management Fund, the Instrument for Financial Support for Border Management and Visa Policy, and adoption of the work programme for the years 2023, 2024 and 2025 and amending Commission Implementing Decision C(2021) 8459 on the financing of the components of the Thematic Facility under the Integrated Border Management Fund, the Instrument for Financial Support for Border Management and Visa Policy, and adoption of the work programme covering the years 2021 and 2022 for actions implemented under direct and indirect management and the years 2021 to 2024 for actions implemented under shared management.

⁴ Commission Implementing Decision C(2025) 2696 final of 8.5.2025 amending Implementing Decision C(2022) 8993 final on the financing of the components of the Thematic Facility under the Integrated Border Management Fund, the Instrument for Financial Support for Border Management and Visa Policy, and adoption of the work programme for the years 2023, 2024 and 2025.

- (3) The maximum Union contribution for the implementation of the work programme after that amendment stood at EUR 2 681 073 313.22 of which, for direct management, EUR 90 054 735.31 for grants and EUR 21 720 000.00 for procurement; for indirect management, EUR 9 000 000.00; for shared management, EUR 2 559 698 577.91; for other actions and expenditure, EUR 600 000.00.
- (4) It is now necessary to incorporate in the work programme the amounts provided for in the indicative financial programming of the Commission, respectively EUR 262 393 103.85 for the year 2026 and EUR 198 670 341.85 for the year 2027, which were not included in Implementing Decision C(2025) 2696 final. The purpose of the additional funding is to allow for the programming of recurrent actions as well as of any new actions in 2026 and 2027. Of the total EUR 461 063 445.70, under direct management, EUR 52 550 000.00 should be allocated for grants and EUR 25 076 800.00 for procurement; for indirect management, EUR 10 500 000.00; for shared management, EUR 371 536 645.70; for other actions and expenditure, EUR 1 400 000.00.
- (5) The incorporation of the additional funding will bring the maximum Union contribution for the implementation of the work programme to EUR 3 142 136 758.92 of which, for direct management, EUR 142 604 735.31 for grants and EUR 46 796 800.00 for procurement; for indirect management, EUR 19 500 000.00; for shared management, EUR 2 931 235 223.61; for other actions and expenditure, EUR 2 000 000.00.
- (6) To support Iceland, Liechtenstein, Norway and Switzerland, associated with the implementation, application and development of the Schengen *acquis* in the BMVI in the implementation of the Pact on Migration and Asylum, a specific action will be launched, linked to the assessment carried out in the context of the national implementation plans referred to in Article 84(3) of Regulation (EU) 2024/1351 of the European Parliament and of the Council⁵. A total allocation of EUR 50 550 000.00 over the years 2026 and 2027 will be provided for this action. The allocation for Iceland, Norway and Switzerland (EUR 50 000 000.00 in total) will be subsequently earmarked to their BMVI programmes, while the allocation for Liechtenstein (EUR 550 000.00) will be made available as part of the Union action 2.2: Support to Liechtenstein under Regulation (EU) 2021/1148.
- (7) In the work programme, a new Union action on a Schengen evaluation training platform should be included. The purpose of the new dedicated online training platform is to support the continuous professional development of the Schengen evaluation training and enhance the coherence and quality of the Schengen evaluation and monitoring mechanism established by Council Regulation (EU) 2022/922⁶.
- (8) Implementing Decision C(2022) 8993 should be amended to increase the maximum Union contribution, to extend the duration of the work programme to 2026 and 2027 for all its components, and to reflect the changes in the description of the actions in its Annex.

⁵ Regulation (EU) 2024/1351 of the European Parliament and of the Council of 14 May 2024 on asylum and migration management, amending Regulations (EU) 2021/1147 and (EU) 2021/1060 and repealing Regulation (EU) No 604/2013 (OJ L, 2024/1351, 22.5.2024, ELI: <http://data.europa.eu/eli/reg/2024/1351/oj>).

⁶ Council Regulation (EU) 2022/922 of 9 June 2022 on the establishment and operation of an evaluation and monitoring mechanism to verify the application of the Schengen *acquis*, and repealing Regulation (EU) No 1053/2013 (OJ L 106, 15.6.2022, p. 1, ELI: <http://data.europa.eu/eli/reg/2022/922/oj>).

- (9) Denmark is bound by Regulation (EU) 2021/1148 and is therefore bound by this Decision.
- (10) This Decision constitutes a development of the provisions of the Schengen *acquis* in which Ireland does not take part, in accordance with Protocol No 19 on the Schengen *acquis* integrated into the framework of the European Union, annexed to the Treaty on European Union and the Treaty on the Functioning of the European Union, and, subject to the application of Article 4 of that Protocol, Ireland is not bound by it or subject to its application.
- (11) As regards Iceland and Norway, this Decision constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Agreement concluded by the Council of the European Union and the Republic of Iceland and the Kingdom of Norway concerning the latter's association with the implementation, application and development of the Schengen *acquis*⁷ which fall within the area referred to in Article 1, points A and B of Council Decision 1999/437/EC⁸.
- (12) As regards Switzerland, this Decision constitutes a development of provisions of the Schengen *acquis* within the meaning of the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*⁹ which fall within the area referred to in Article 1, points A and B of Decision 1999/437/EC read in conjunction with Article 3 of Council Decision 2008/146/EC¹⁰.
- (13) As regards Liechtenstein, this Decision constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Protocol between the European Union, the European Community, the Swiss Confederation and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*¹¹ which fall within the area referred to in Article 1, points A and B of Decision 1999/437/EC read in conjunction with Article 3 of Council Decision 2011/350/EU¹².
- (14) Implementing Decision C(2022) 8993 should therefore be amended accordingly.

⁷ OJ L 176, 10.7.1999, p. 36, ELI: [http://data.europa.eu/eli/agree_internation/1999/439\(1\)/oj](http://data.europa.eu/eli/agree_internation/1999/439(1)/oj).

⁸ Council Decision 1999/437/EC of 17 May 1999 on certain arrangements for the application of the Agreement concluded by the Council of the European Union and the Republic of Iceland and the Kingdom of Norway concerning the association of those two States with the implementation, application and development of the Schengen *acquis* (OJ L 176, 10.7.1999, p. 31, ELI: <http://data.europa.eu/eli/dec/1999/437/oj>).

⁹ OJ L 53, 27.2.2008, p. 52, ELI: [http://data.europa.eu/eli/agree_internation/2008/178\(1\)/oj](http://data.europa.eu/eli/agree_internation/2008/178(1)/oj)

¹⁰ Council Decision 2008/146/EC of 28 January 2008 on the conclusion, on behalf of the European Community, of the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis* (OJ L 53, 27.2.2008, p. 1, ELI: <http://data.europa.eu/eli/dec/2008/146/oj>).

¹¹ OJ L 160, 18.6.2011, p. 21, ELI: <http://data.europa.eu/eli/prot/2011/350/oj>

¹² Council Decision 2011/350/EU of 7 March 2011 on the conclusion, on behalf of the European Union, of the Protocol between the European Union, the European Community, the Swiss Confederation and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*, relating to the abolition of checks at internal borders and movement of persons (OJ L 160, 18.6.2011, p. 19, ELI: <http://data.europa.eu/eli/dec/2011/350/oj>).

- (15) The measures provided for in this Decision are in accordance with the opinion of the Committee for the Home Affairs Funds established by Article 32 of Regulation (EU) 2021/1148,

HAS DECIDED AS FOLLOWS:

Sole Article

Implementing Decision C(2022) 8993 is amended as follows:

- (1) the title is replaced by the following:
‘Commission Implementing Decision C(2022) 8993 on the financing of the components of the Thematic Facility under the Instrument for Financial Support for Border Management and Visa Policy and adoption of the work programme for the years 2023 to 2027’;
- (2) Articles 2 and 3 are replaced by the following:

*‘Article 2
The work programme*

The multiannual financing decision, constituting the multiannual work programme for the implementation of the components of the Thematic Facility under the Instrument for Financial Support for Border Management and Visa Policy for the years 2023 to 2027, is adopted.

*Article 3
Union contribution*

The maximum Union contribution for the implementation of the work programme for the years 2023 to 2027 referred to in Article 2 is set at EUR 3 142 136 758.92 and shall be financed from the appropriations entered in the line 11 02 01 of the general budget of the Union, as follows:

- (a) EUR 384 296 902.00 for 2023;
- (b) EUR 439 113 988.39 for 2024;
- (c) EUR 562 715 456.83 for 2025;
- (d) EUR 534 866 586.85 for 2026;
- (e) EUR 1 221 143 824.85 for 2027.

The appropriations provided for in the first paragraph may also cover interest due for late payment.

The implementation of this Decision is subject to the availability of the appropriations provided for in the general budget of the Union for the years 2026 and 2027 following the adoption of that budget by the budget authority.’;

- (3) the Annex is replaced by the text in the Annex to this Decision.

Done at Brussels, 2.12.2025

For the Commission
Magnus BRUNNER
Member of the Commission



EUROPEAN
COMMISSION

Brussels, 2.12.2025
C(2025) 8145 final

ANNEX

ANNEX

to the

**Commission Implementing
Decision**

amending Implementing Decision C(2022) 8993 on the financing of the components of the Thematic Facility under the Instrument for Financial Support for Border Management and Visa Policy and adoption of the work programme for the years 2023, 2024 and 2025 for actions implemented under direct and indirect management and the years 2023 to 2027 for actions implemented under shared management

Annex

‘ANNEX

Multiannual work programme for the implementation of the components of the Thematic Facility under the Instrument for Financial Support for Border Management and Visa Policy for the years 2023 to 2027

(referred to in Article 2)

1. INTRODUCTION

On the basis of the objectives given in Regulation (EU) No 2021/1148 of the European Parliament and of the Council¹, this work programme contains the actions to be financed and the budget breakdown for the years 2023 to 2027 as follows:

- for grants (implemented under direct management) (point 2),
- for procurement (implemented under direct management) (point 3),
- for actions implemented under indirect management (point 4),
- for actions implemented under shared management (point 5),
- for other actions and expenditure (point 6).

Financial assistance to be provided in the event of an emergency situation² is described in points 2.5 and 4.2.

Legal basis

Regulation (EU) 2021/1148 of the European Parliament and of the Council establishing, as part of the Integrated Border Management Fund, the Instrument for Financial Support for Border Management and Visa Policy

All Member States, with the exception of Ireland, and Schengen associated countries³, are participating in the Instrument for Financial Support for Border Management and Visa Policy (BMVI): hence entities established in these participating countries can take part as beneficiaries in the actions that are supported under this work programme. Entities established in Ireland can only participate on a no-cost basis.

All actions funded under this work programme, including those carried out in third countries, should be implemented in full compliance with the rights and principles enshrined in the Union *acquis*, and the Charter of Fundamental Rights of the European Union, and should be in line with the international obligations of the Union and the Member States arising from the international instruments to which they are part, in particular by ensuring compliance with the principles of non-discrimination and *non-refoulement*.

Consistency, complementarity and synergies will also be maintained with other relevant Union funds and programmes, including for instance with relevant actions of the Justice

¹ Regulation (EU) 2021/1148 of the European Parliament and of the Council of 7 July 2021 establishing, as part of the Integrated Border Management Fund, the Instrument for Financial Support for Border Management and Visa Policy (OJ L 251, 15.7.2021, p. 48, ELI: <http://data.europa.eu/eli/reg/2021/1148/oj>).

² Article 25 of Regulation (EU) No 2021/1148.

³ Iceland, Norway, Switzerland, Liechtenstein.

programme, Horizon 2020, Horizon Europe, the Technical Support Instrument (TSI), the Asylum, Migration and Integration Fund (AMIF) or the Internal Security Fund (ISF). Moreover, in accordance with Article 5(3) and Article 20 of Regulation (EU) 2021/1148, actions in and in relation with third countries will be carried out in synergy and full coherence with the principles and general objectives of the Union's external action, its foreign policy and its international cooperation policy and their actions outside the Union supported from Union funds.

As regards actions in and in relation to third countries, the Commission and the Member States, together with the European External Action Service, will, in accordance with their respective responsibilities, ensure coordination with relevant Union policies, strategies and instruments. They should, in particular, ensure that actions in and in relation to third countries:

- are carried out in synergy and in coherence with other actions outside the Union supported through other Union instruments;
- are coherent with external Union policy, respect the principle of policy coherence for development and are consistent with the strategic programming documents for the region or country in question;
- focus on measures that are not development-oriented; and
- serve the interests of internal Union policies and are consistent with activities undertaken within the Union.

Budget line(s)

11 02 01

Implementation arrangements	Budget line 11 02 01 (EUR)
Grants*	142 604 735.31
Procurement	46 796 800.00
Indirect management*	19 500 000.00
Shared management*	2 931 235 223.61
Other actions and expenditure	2 000 000.00
TOTAL	3 142 136 758.92
* Potential emergency assistance is included under grants, indirect, and shared management.	

Objectives pursued

The general objective is to ensure strong and effective European integrated border management at the external borders, with a view to managing those borders efficiently in full compliance with fundamental rights, thereby contributing to ensuring a high level of internal security within the Union, while safeguarding the free movement of persons within it and fully respecting the relevant Union *acquis* and the international obligations of the Union and the Member States arising from the international instruments to which they are party.

Expected results

The work programme, via the support provided from the thematic facility, will contribute to addressing the challenges and needs involved in meeting the objectives of the BMVI and more specifically will contribute to

1. support effective European integrated border management at the external borders, implemented by the European Border and Coast Guard as a shared responsibility of the European Border and Coast Guard Agency and the national authorities responsible for border management, to facilitate legitimate border crossings, to prevent and detect irregular immigration and cross-border crime and to effectively manage migratory flows;
2. support the common visa policy to ensure a harmonised approach with regard to the issuance of visas and to facilitate legitimate travel, while helping to prevent migratory and security risks.

Climate and biodiversity mainstreaming

The BMVI should support activities that respect the climate and environmental standards and priorities of the Union and would do no significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852 of the European Parliament and of the Council⁴.

⁴ Regulation (EU) 2020/852 of the European Parliament and of the Council of 18 June 2020 on the establishment of a framework to facilitate sustainable investment, and amending Regulation (EU) 2019/2088 (OJ L 198, 22.6.2020, p. 13, <http://data.europa.eu/eli/reg/2020/852/oj>).

2. GRANTS

The global budgetary envelope reserved for grants under this work programme is EUR 142 604 735.31.

2.1. Pilot projects for Digitalisation of travel documents and travel facilitation

Type of applicants targeted by the direct award

Applicants will be public authorities. In duly justified cases, the applicant(s) may involve additional relevant entities necessary to achieve the objectives of the action.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 198, first paragraph, point (f) of Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council⁵ ('the Financial Regulation')

Pilot projects for digitalisation of travel documents and travel facilitation.

These real-life situation pilot projects will test and pilot several aspects concerning the creation, use and lifecycle management of digital travel documents, including passports, identity cards, residence permits and visas, as applicable.

The best qualified Member States, based on their proposed plans, will be invited to carry out pilot projects on issuing and verifying digital travel documents to facilitate border controls.

An expert group, comprising Member State experts in the field of digitalisation and travel facilitation (the Travel Facilitation Group), will select the best-qualified Member States.

The Member States awarded with a grant will share the results of the pilot projects with all other Member States and the Commission. The pilot projects will inform efforts of other Member States to update their own infrastructure, technological capabilities and processes and will support the ongoing and upcoming legislative processes as well as operation implementation in the area of digital travel documents.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs (DG HOME).

2.2. Support to Liechtenstein under Regulation (EU) 2021/1148

Type of applicants targeted by the direct award

Applicants will be public authorities that are responsible for the implementation of the Schengen *acquis* on borders and visa such as the National Police and the Migration and Passport Office as well as departments responsible for Union IT systems relevant for Schengen such as the Office for Information Technology.

⁵ Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast) (OJ L, 2024/2509, 26.09.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>).

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 198, first paragraph, point (f), of the Financial Regulation

Article 7(6) of Regulation (EU) 2021/1148 provides that arrangements should be made to specify the nature and modes of the participation in the Instrument of countries associated with the implementation, application and development of the Schengen *acquis*, in accordance with the relevant provisions of the respective association agreements.

On 21 February 2022, the Council authorised the Commission to open negotiations⁶ with Iceland, the Kingdom of Norway, the Swiss Confederation and the Principality of Liechtenstein for the agreements on the financial contributions of the associated countries and the supplementary rules necessary for their participation.

On 28 November 2023, the agreement with the Principality of Liechtenstein was signed; it provisionally applied since 29 November 2023⁷. The agreement entered into force on 1 May 2024, after the completion of the necessary procedures⁸.

In the light of the size of its allocation and the administrative burden of implementing a programme under Regulation (EU) 2021/1060 of the European Parliament and of the Council⁹ (the Common Provisions Regulation), it is more appropriate to envisage support for actions to ensure compliance with the Schengen *acquis* through grants for the period 2021-2027.

The Principality of Liechtenstein will be invited to present applications for grants.

⁶ Council Decision (EU) 2022/442 of 21 February 2022 authorising the opening of negotiations with Iceland, the Kingdom of Norway, the Swiss Confederation and the Principality of Liechtenstein with a view to concluding agreements between the European Union and those countries on supplementary rules in relation to the Instrument for Financial Support for Border Management and Visa Policy, as part of the Integrated Border Management Fund (OJ L 90, 18.3.2022, p.116, ELI: <http://data.europa.eu/eli/dec/2022/442/oj>).

⁷ Council Decision (EU) 2024/199 of 13 November 2023 on the signing, on behalf of the Union, and provisional application of the Agreement between the European Union and the Principality of Liechtenstein on supplementary rules in relation to the Instrument for Financial Support for Border Management and Visa Policy, as part of the Integrated Border Management Fund, for the period 2021 to 2027 (OJ L, 2024/199, 4.1.2024, ELI: <http://data.europa.eu/eli/dec/2024/199/oj>). Agreement between the European Union and the Principality of Liechtenstein on supplementary rules in relation to the Instrument for Financial Support for Border Management and Visa Policy, as part of the Integrated Border Management Fund, for the period 2021 to 2027 (OJ L, 2024/200, 04.01.2024, ELI: http://data.europa.eu/eli/agree_international/2024/200/oj).

⁸ Information relating to the entry into force of the Agreement between the European Union and the Principality of Liechtenstein on supplementary rules in relation to the Instrument for Financial Support for Border Management and Visa Policy, as part of the Integrated Border Management Fund, for the period 2021 to 2027 (OJ L, 2024/1650, 6.6.2024, ELI: <http://data.europa.eu/eli/info/2024/1650/oj>).

⁹ Regulation (EU) 2021/1060 of the European Parliament and of the Council of 24 June 2021 laying down common provisions on the European Regional Development Fund, the European Social Fund Plus, the Cohesion Fund, the Just Transition Fund and the European Maritime, Fisheries and Aquaculture Fund and financial rules for those and for the Asylum, Migration and Integration Fund, the Internal Security Fund and the Instrument for Financial Support for Border Management and Visa Policy, OJ L 231, 30.6.2021, ELI: <http://data.europa.eu/eli/reg/2021/1060/oj>.

Description of the activities to be funded under the direct award

The list of activities may include:

- Participation in the European Border and Coast Guard standing Corps
- Purchase of border control infrastructure and equipment, e.g. mobile fingerprint scanners/devices
- Support for development, upgrade, maintenance and operating costs of EU large-scale IT systems for border management
- Interoperability of EU information systems
- Implementation of recommendations from the “Schengen Evaluation”
- Support to the implementation of the Pact on Migration and Asylum

Implementation

The action will be implemented directly by DG HOME.

2.3. Revision of the uniform format of the residence permit

Type of applicants targeted by the direct award

The applicant will be a public authority possessing the necessary technical competence and expertise to design a new uniform layout and draft all technical specifications that all Member States implement, in compliance with the necessary security measures. It will be selected by the Committee established by Council Regulation (EC) 1683/95¹⁰.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 198, first paragraph, point (f), of the Financial Regulation

The current uniform format for residence permits for third country nationals dates to 2017¹¹ and should be updated/revised to prevent forgeries and render those permits more secure.

The action will consist in the technical development of a new uniform format for residence permits for third country nationals.

Implementation

The action will be implemented directly by DG HOME.

2.4. Support to the European Network of Immigration Liaison Officers according to Regulation (EU) 2019/1240 of the European Parliament and of the Council¹²

Type of applicants targeted by the direct award

¹⁰ Council Regulation (EC) No 1683/95 of 29 May 1995 laying down a uniform format for visas, OJ L 164, 14.7.1995, ELI: <http://data.europa.eu/eli/reg/1995/1683/oj>.

¹¹ Regulation (EU) 2017/1954 of the European Parliament and of the Council of 25 October 2017 amending Council Regulation (EC) No 1030/2002 laying down a uniform format for residence permits for third-country nationals, OJ L 286, 1.11.2017, ELI: <http://data.europa.eu/eli/reg/2017/1954/oj>.

¹² Regulation (EU) 2019/1240 of the European Parliament and of the Council of 20 June 2019 on the creation of a European network of immigration liaison officers (OJ L 198, 25.7.2019, p. 88, ELI: <http://data.europa.eu/eli/reg/2019/1240/oj>).

The direct awards will be awarded to legal persons formally designated by the Steering Board of the Immigration Liaison Officers, and in line with Article 198, first paragraph, point (f) of the Financial Regulation.

These legal persons will be public bodies or agencies of the Member States participating in the BMVI. In duly justified cases, where their participation is necessary to achieve the objectives of the programme and if explicitly mentioned in the invitation letter to the direct award, legal persons established in third countries may participate, but only as co-applicants.

The international organisations may only participate as co-applicants.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 198 of the Financial Regulation

The European Network of Immigration Liaison Officers consists of liaison officer deployments to third countries by the competent authorities of a Member State, or by the Commission or by a Union agency to deal with immigration-related issues. Immigration Liaison Officers collect migration-related information, coordinate the provision of capacity-building activities to third countries, and render assistance to return and readmission related tasks (Article 3 of Regulation (EU) 2019/1240).

Support should aim at facilitating the following main clusters of actions identified in the Biennial Work Programme 2021-2022, which have been established by the Steering Board of the European Network of Immigration Liaison Officers according to Article 8(2), point (a), of Regulation (EU) 2019/1240 and extended to cover the period up to 2027:

1. gathering, sharing and analysing information for use either at strategic or operational level;
2. targeted provision of capacity-building activities to authorities and other stakeholders in third countries;
3. rendering assistance to authorities of Member States in implementing EU migration and visa policy.

Implementation

The action will be implemented directly by DG HOME.

2.5. Emergency assistance¹³

Type of applicants targeted by the direct award for emergency assistance

The following entities can submit applications for emergency assistance: Member States, international organisations or Union agencies. Other entities can be involved in the implementation of the action as co-applicants. The action grant will be awarded directly (without a call for proposals), in accordance with Article 198, first paragraph, point (a) or (b) of the Financial Regulation. The direct award of this grant is justified by the emergency support operations as described below or other exceptional and duly justified emergencies.

Where a Member State submits a request to use emergency assistance as an allocation to its national programme, and the Commission so decides, the budget will be implemented in shared management.

Description of the activities to be funded by the emergency assistance direct awards

Emergency assistance will address urgent and specific needs in the event of duly justified emergency situations, as required by and under conditions of Article 25 of Regulation (EU) 2021/1148.

'Emergency situation' means a situation resulting from urgent and exceptional pressure, in which a large or disproportionate number of third-country nationals have crossed, are crossing or are expected to cross the external borders of one or more Member States or in which incidents related to irregular immigration or cross-border crime occur at the external borders of one or more Member States, and those incidents have a decisive impact on border security to such an extent that they risk jeopardising the functioning of the Schengen area, or any other situation in respect of which it has been duly substantiated that immediate action at the external borders within the objectives of the Instrument is required.¹⁴

The emergency assistance will be provided for as long as the emergency situation lasts.

The emergency assistance will be provided in the form of action grants awarded directly without a call for proposals, following a proposal for action, including a request for funding, submitted to the Commission by one of the eligible entities.

Implementation

The action will be implemented directly by DG HOME.

¹³ Article 25 of Regulation (EU) 2021/1148.

¹⁴ Article 2(7) of Regulation (EU) 2021/1148.

Selection and award criteria

Selection criteria

In accordance with Article 201 of the Financial Regulation, proposals for action shall be evaluated on the basis of the following selection criteria:

- financial capacity - applicants and co-applicants must have stable and sufficient sources of funding to maintain their activity throughout the period for which the grant is awarded and to participate in its funding.
- operational capacity - applicants and co-applicants must have the professional competencies and qualifications required to complete the proposed action.

In accordance with Article 201(5) of the Financial Regulation, the verification of the financial and operational capacity shall not apply to public bodies and international organisations.

Award criteria

In accordance with Article 202 of the Financial Regulation, proposals for an action will be evaluated on the basis of a duly justified emergency situation and the relevance of the proposal with regard to the objectives and the expected impact of the proposed activities on the situation in the countries concerned.

Co-financing rate and other information

Maximum possible rate of co-financing of the eligible costs

Up to 100% of the total eligible expenditure.

Other information

Where necessary for the implementation of an action, emergency assistance may cover expenditure which was incurred prior to the date of submission of the grant application or the request for assistance for that action, provided that that expenditure was not incurred prior to 1 January 2021.

3. PROCUREMENT

The global budgetary envelope reserved for procurement contracts in the years 2023 to 2027 is EUR 46 796 800.00.

IT development and procurement strategy choices will be subject to pre-approval by the European Commission Information Technology and Cybersecurity Board, following the IT governance process established in the European Commission.

3.1. Actions implemented by procurement contracts

General description of the contracts envisaged:

In the period from 2023 to 2027, the Commission intends to undertake actions through contracts following public procurement (calls for tender, as well as specific contracts under existing framework contracts, with the possibility to launch calls for the award of new framework contracts).

These procurement activities will cover the following:

- Support to the European Network of Immigration Liaison Officers (ILO), including support to the ILO secretariat and organisation of meetings;
- Actions supporting the Schengen Evaluation and monitoring mechanism, including administrative expenditures and related activities (training, monitoring, synergies, financing the security equipment of the new secure meeting room to be hosted in the building of the Directorate-General for Migration and Home affairs etc.);
- Communication campaigns and actions in the area covered by the BMVI;
- Studies, evaluations and other actions (including impact assessment, meetings, pilot projects, conferences, fora, etc.) in the area covered by the BMVI;
- Eurobarometer on Schengen Governance, including surveys and follow-up communication actions, Schengen Forum.

These activities will aim at monitoring the proper implementation of existing legislation or preparing, or accompanying new legislation, or responding to policy changes in the area covered by the BMVI.

Implementation

Procurement will be implemented directly either by DG HOME or via sub-delegation or co-delegation to the Directorate-General for Justice and Consumers (DG JUST), to the Directorate-General for Digital Services (DG DIGIT), to Eurostat - the statistical office of the European Union (ESTAT), to the Publications Office (OP), to the Directorate-General for Communication (DG COMM), to the Directorate-General for Financial Stability, Financial Services and Capital Markets Union (DG FISMA), to the Service for Foreign Policy Instruments (FPI), to the Office for the Administration and Payment of Individual Entitlements (PMO), to the Directorate-General for Human Resources and Security (DG HR) and to the Directorate-General for Internal Market, Industry, Entrepreneurship and SMEs (DG GROW).

4. ACTIONS IMPLEMENTED IN INDIRECT MANAGEMENT

The overall budgetary allocation reserved for indirect management actions in the years 2023 to 2027 is EUR 19 500 000.00.

4.1. Migration Partnership Facility (MPF)

Implementing entity

The International Centre for Migration Policy Development (ICMPD) is a specialised international organisation with sound experience in implementing regional migration dialogues with third countries and in managing funding and programmes linked to migration management. ICMPD successfully passed the Commission's ex-ante "pillar assessment" (assessment in accordance with Article 157(4) of the Financial Regulation) on its level of capacity of financial management and protection of financial interests and has been selected as the entity entrusted to implement this action in indirect management based on its competence and successful implementation of the predecessors to this action (Migration Partnership Facility I, II and III). Furthermore, ICMPD has established a strong network with Member States and partner countries relevant for migration engagement and has project-based offices in several partner countries.

Description

The Migration Partnership Facility (MPF) supports, in line with the Pact on Migration and Asylum, the external dimension of the Union migration policy with flexible support to Member States and partner countries with a particular focus on priority regions including the Neighbourhood, Eastern Partnership, Union candidate countries and potential candidates, Africa and Asia.

The MPF offers continuous tailor-made support for policy dialogue and operational cooperation with third countries. Examples of activities include: activities seeking to improve partner countries' policy and legal frameworks for migration and mobility; strengthened information and outreach; review and development of legislation, policy documents/strategies, action plans, policy tools and instruments, standard operating procedures linked to migration management; capacity-building of partner country authorities; support to targeted needs identified in the dialogues with relevant partner countries.

Projects supported through the Migration Partnership Facility are implemented preferably via call(s) for proposals, open to public bodies of Member States, Member State-based organisations, and in some cases international organisations as lead applicants. Public authorities of priority partner countries, public bodies of the same or other Member States, international organisations or non-governmental organisations working on a non-profit basis established in the Union or in the priority partner countries can apply as co-applicants (future co-beneficiaries).

The overall strategic guidance, leadership and oversight for the implementation of the MPF is carried out by the MPF Steering Committee (SC). The SC consists of representatives of the European Commission and the European External Action Service (EEAS). The SC is chaired by DG HOME, while ICMPD acts as secretariat and provides technical support/assistance for its functioning.

Actions eligible for funding by the Facility shall be in line with the objectives of the AMIF, the ISF and the BMVI, and each Fund will support actions falling within its remit.

4.2. Emergency assistance¹⁵

Implementing entity

International organisations and non-profit organisations assimilated with international organisations in accordance with Article 159 of the Financial Regulation, which submit an application for which the action is awarded. This concerns entities which have been subject to an ex-ante assessment pursuant to Article 157(4) of the Financial Regulation, including those that are signatories of a framework partnership agreement in force concluded with the Commission pursuant to Council Regulation (EU) 2016/369¹⁶, or those that are covered by the Financial and Administrative Framework Agreement concluded with the United Nations.

Such organisations will have to demonstrate specific technical competence and experience appropriate and relevant for the action.

Description of the activities to be funded

The description of the activities to be funded, and the selection and award criteria, are as for emergency assistance grants.

Actions implemented under this section will be provided in the form of contribution agreements following a proposal for action, including a request for funding, submitted to the Commission by one of the eligible entities. If the Commission is not in a position to sign a contribution agreement, a grant may be awarded in accordance with Title VIII of the Financial Regulation.

¹⁵ Article 25 of Regulation (EU) 2021/1148.

¹⁶ Council Regulation (EU) 2016/369 of 15 March 2016 on the provision of emergency support within the Union (OJ L 70 16.3.2016, p. 1, ELI: <http://data.europa.eu/eli/reg/2016/369/oj>).

5. ACTIONS IMPLEMENTED UNDER SHARED MANAGEMENT

Pursuant to Article 15 of Regulation (EU) 2021/1148, Member States may receive funding for specific actions¹⁷ in addition to their allocation through their programmes and provided the conditions set out in that Article are fulfilled.

In line with Article 17(5) of Regulation (EU) 2021/1148, upon the reasoned request of Lithuania, the resources allocated for the Special Transit Scheme can be reviewed, and, where necessary adjusted, within the limits of the thematic facility budgetary resources.

The overall budgetary allocation reserved for specific actions in the years 2023 to 2027 is EUR 2 931 235 223.61.

Type of applicants targeted by the specific actions

All Member States ¹⁸ participating in the BMVI.
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Description of the activities to be funded by the specific actions

The specific actions will fund transnational or national projects that bring Union added value in accordance with the objectives of the Fund.
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They will contribute to the implementation of the objectives of the BMVI and may in particular focus on specific topics including:

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| <ul style="list-style-type: none">- technical equipment for European Border and Coast Guard national components, i.e. Member States authorities responsible for border management, to be put at Frontex's disposal, in accordance with Article 64(14) of Regulation (EU) 2019/1896¹⁹;- actions to support Member States implementing IT systems and interoperability, such as common data sets for biometrics, Sirene automation process, integrated solutions for transit facilitation/automation of border crossing, interoperability architecture, use of artificial intelligence, etc.;- actions to support Member States in reinforcing border control capabilities;- actions to support Lithuania in the implementation of the Special Transit Scheme, in application of Article 17(5) of Regulation (EU) 2021/1148;- actions to support Member States in consular cooperation, visa policy and training;- actions to contribute to the well-functioning of the Schengen area, e.g. to promote new technologies on border checks and surveillance, taking up the results of research;- support to Member States in the implementation of the Pact on Migration and Asylum. An allocation of EUR 1.5 billion is planned for this specific action, as set out in table 1, by Member State and year.- support to Schengen associated countries in the implementation of the Pact on Migration and Asylum. An allocation of EUR 50 million is planned for this specific action, as set out |
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¹⁷ Article 2, point (8), of Regulation (EU) 2021/1148 defines 'specific actions' as transnational or national projects that bring Union added value in accordance with the objectives of the Instrument for which one, several or all Member States may receive an additional allocation to their programmes.

¹⁸ This also includes Iceland, Liechtenstein, Norway and Switzerland (Schengen associated countries), with which the Union concluded agreements on supplementary rules in relation to the BMVI for the period 2021 to 2027. In the case of Liechtenstein, according to its Agreement, specific actions are implemented under direct management.

¹⁹ Regulation (EU) 2019/1896 of the European Parliament and of the Council of 13 November 2019 on the European Border and Coast Guard and repealing Regulations (EU) No 1052/2013 and (EU) 2016/1624 (OJ L 295, 14.11.2019, p. 1, ELI: <http://data.europa.eu/eli/reg/2019/1896/oj>).

in table 2, by country and year²⁰.

Funding allocated to specific actions should not be used for other actions in the Member State's programme, except in duly justified circumstances and as approved by the Commission through the amendment of the Member State's programme.

To ensure complementarity and synergies, the calls for expression of interest will outline the Union added value of specific actions and their expected results, bearing in mind actions in the policy areas concerned that are funded under the Member States programmes.

Implementation

The actions will be implemented by one or more Member States participating in the BMVI via funding received in addition to the allocation under the Member States' programmes, in line with Article 15 of Regulation (EU) 2021/1148.

²⁰

The planned allocation to support Liechtenstein in the implementation of the Pact on Migration and Asylum is EUR 550 000.00 in the year 2026. It will be made available as an additional amount to the allocation to Action 2.2 – Direct award – Support to Liechtenstein under Regulation (EU) 2021/1148, under point 2 of the work programme on grants implemented under direct management.

Table 1: Allocation planned for the specific action to support Member States in the implementation of the Pact on Migration and Asylum (figures in EUR)

Member State	2025	2026	2027	Total
Austria	2 312 595	2 312 595	9 250 382	13 875 572
Belgium	2 923 154	2 923 154	11 692 613	17 538 921
Bulgaria	8 675 196	8 675 196	34 700 786	52 051 178
Croatia	17 100 139	17 100 139	68 400 558	102 600 836
Cyprus	3 619 132	3 619 132	14 476 525	21 714 789
Czechia	2 353 751	2 353 751	9 415 005	14 122 507
Denmark	2 841 708	2 841 708	11 366 830	17 050 246
Estonia	3 306 902	3 306 902	13 227 605	19 841 409
Finland	5 144 459	5 144 459	20 577 835	30 866 753
France	15 618 952	15 618 952	62 475 808	93 713 712
Germany	12 228 637	12 228 637	48 914 546	73 371 820
Greece	33 962 834	33 962 834	135 851 338	203 777 006
Hungary	7 048 533	7 048 533	28 194 129	42 291 195
Italy	37 167 292	37 167 292	148 669 166	223 003 750
Latvia	3 922 707	3 922 707	15 690 826	23 536 240
Lithuania	6 715 572	6 715 572	26 862 290	40 293 434
Luxembourg	635 416	635 416	2 541 661	3 812 493
Malta	1 810 935	1 810 935	7 243 737	10 865 607
Netherlands	6 018 597	6 018 597	24 074 389	36 111 583
Poland	10 269 973	10 269 973	41 079 891	61 619 837
Portugal	4 800 582	4 800 582	19 202 348	28 803 512
Romania	13 190 156	13 190 156	52 760 624	79 140 936
Slovakia	2 717 070	2 717 070	10 868 277	16 302 417
Slovenia	1 686 538	1 686 538	6 746 150	10 119 226
Spain	39 964 218	39 964 218	159 856 871	239 785 307
Sweden	3 964 952	3 964 952	15 859 810	23 789 714
Total	250 000 000	250 000 000	1 000 000 000	1 500 000 000

Table 2: Allocation planned for the specific action to support Schengen associated countries in the implementation of the Pact on Migration and Asylum (figures in EUR)

Schengen associated country	2026	2027	Total
Iceland	1 312 520	1 312 519	2 625 039
Norway	12 653 789	12 653 789	25 307 578
Switzerland	11 033 691	11 033 692	22 067 383
Total	25 000 000	25 000 000	50 000 000

6. OTHER ACTIONS AND EXPENDITURES

The overall budgetary allocation reserved for other actions and expenditures in the years 2023 to 2027 is EUR 2 000 000.00.

6.1. Services by the JRC

Indicative amount

EUR 1 600 000.00.

Description

The Joint Research Centre (JRC) will provide technical and scientific services, in accordance with Article 21(2), point (g)(iii), of the Financial Regulation, under one or more administrative agreements to be established with DG HOME.

Those services will support the implementation of existing legislation, the preparation or accompanying of new legislation, and the response to policy changes in the area covered by the BMVI. They will include, though are not limited to, the following activities:

- support in developing the specifications for a future application used for reading and validating barcodes on travel documents;
- activities related to the management of the certificates (Schengen Masterlist);
- standardisation work on travel documents, including digitalisation;
- studies and research in the areas of biometrics and artificial intelligence for the further development of large-scale IT systems pursuant to Union law in the area of border management;
- other studies, data analysis, development of products or services, scientific contribution, testing or other similar activities in the area covered by the BMVI.

One or more service-level agreements will be established with DG HOME for the provision of services other than scientific and technical, such as the activities related to the hosting, maintenance and development of the online Visa code training in the EU academy.

6.2. Schengen evaluation training platform

Indicative amount

EUR 400 000.00

Description

In the context of the Commission efforts to enhance the coherence and quality of Schengen evaluation and monitoring mechanism, pursuant to Council Regulation (EU) 2022/922²¹, a dedicated online platform will be established.

The platform will support the development of the Schengen evaluation training and create an online training environment for Schengen evaluators and national authorities involved in

²¹ Council Regulation (EU) 2022/922 of 9 June 2022 on the establishment and operation of an evaluation and monitoring mechanism to verify the application of the Schengen acquis, and repealing Regulation (EU) No 1053/2013 (OJ L 160, 15.6.2022, pp. 1-27, ELI: <http://data.europa.eu/eli/reg/2022/922/oj>).

Schengen evaluations. It will serve as a central hub for a structured learning content and community building across the different Schengen policy areas: in particular, management of the external borders, visa policy, return, large-scale information systems supporting the application of the Schengen *acquis*, police cooperation and data protection. It will encompass training resources, evaluation guidelines, legal references and peer-to-peer networking for the sharing of best practices.

DG HOME will establish a contribution agreement or grant agreement, pursuant to Article 7 of Commission Delegated Regulation (EU) 2019/715²², with the Union body/ies possessing the specific expertise to carry out the activities related to the establishment, development and maintenance of this platform.

²² Commission Delegated Regulation (EU) 2019/715 of 18 December 2018 on the framework financial regulation for the bodies set up under the TFEU and Euratom Treaty and referred to in Article 70 of Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council (OJ L 122, 10.5.2019, pp. 1–38, ELI: http://data.europa.eu/eli/reg_del/2019/715/oj).